

# Understanding Your Municipality

Quick Facts for Residents

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## How This Guide Applies Across Canada

This guide explains how local government works in most Canadian municipalities, using a standard governance model where Council governs collectively and administration is led by a CAO.

Municipal structures and responsibilities can vary by Province or Territory. For example, some jurisdictions have two-tier governments, different service responsibilities, or additional legislated authorities, such as Strong Mayor Powers in parts of Ontario.

Where meaningful differences exist, they are noted throughout the guide. Additional examples of Provincial, Territorial, and structural variations are included in the appendices to provide context without overcomplicating the main content.

For community-specific information, residents are encouraged to visit their municipality's official website, or contact their Provincial or Territorial department responsible for municipal affairs, which provides plain-language information about how local governments operate in that jurisdiction.

Local rules may differ. Your municipality's website is usually the best and most accessible source for accurate, up-to-date information.

# Part I: Understanding Your Municipality: Quick Facts for Residents

This section is designed as a stand-alone overview that municipalities may share independently with residents, new community members, or advisory groups. It provides a clear snapshot of how your municipality works, who does what, how decisions are made, and where to go for help.

## Top 10 Things to Know About Your Local Council

Local government affects your daily life more than any other level of government. The following ten principles highlight how Council makes decisions, the role of administration, and how residents can engage effectively.

Here are the top **10 principles** every resident should know about how their Council operates.

Key Principle	Explanation
<b>1. Municipalities Operate Under Provincial/Territorial Law</b>	Cities, towns, villages, and rural municipalities must follow rules set out in Provincial or Territorial legislation. These laws define how Council must operate, how budgets are approved, what services local governments can provide, and the limits of municipal authority. Local governments cannot “just do whatever they want”—their powers are clearly outlined in legislation.
<b>2. Council Sets Direction – Administration Makes It Happen</b>	Council debates issues, sets policy, passes bylaws, approves budgets, and establishes the municipality’s overall direction. Staff, led by the Chief Administrative Officer (CAO), carry out those decisions. Council does not manage staff or day-to-day operations.
<b>3. The CAO Is the Municipality’s Top Staff Leader</b>	The CAO is the only staff person of Council, and the municipality’s top administrative leader. They ensure the organization is professionally managed by overseeing all departments, providing impartial and evidence-based advice to Council, ensuring that laws and regulations are followed, and implementing Council’s decisions. The CAO is the administrative head of the municipality – not Council.
<b>4. The Mayor/Chair Leads Meetings – Not the Entire Government</b>	Under the standard governance model followed in most Provinces and Territories, the Mayor/Chair serves as the spokesperson for the municipality and presides over meetings, ensuring discussions follow rules of order. They do not have executive authority on their own. Decisions are made collectively by Council—a majority vote determines the outcome.

Key Principle	Explanation
5. Councillors Represent the Community	Councillors bring forward community priorities, discuss options, debate issues, and vote on decisions that affect the municipality. While they listen to residents, they must make decisions that serve the whole community—not just individual interests.
6. Council Makes Decisions as a Group	No single member—including the Mayor—can make decisions or direct staff. Council authority only exists when the group is meeting and voting together. Once a decision is made, all members are expected to respect and support the outcome.
7. Council Meetings Are Public	Agendas are posted in advance, meetings are public, and decisions are recorded for transparency. Council can only meet privately for specific reasons allowed by law, such as legal, personnel, or confidential contract matters.
8. Respect Matters – Online and In Person	A healthy democracy requires civil, constructive dialogue. Personal attacks, harassment, and threats toward Council members, staff, or fellow residents are unacceptable. Codes of conduct apply to elected officials and staff, and residents are expected to behave respectfully when engaging with their municipality. <b>Citizens should expect their elected officials to act with respect and integrity and engage in constructive debate in order to advance the needs of the municipality efficiently and effectively.</b>
9. Good Governance Has Clear Principles	<p>Strong local government relies on five principles:</p> <ul style="list-style-type: none"> <li>• <b>Transparency:</b> Decisions and processes are open and accessible.</li> <li>• <b>Accountability:</b> Officials are responsible for their actions.</li> <li>• <b>Integrity:</b> Decisions are made ethically.</li> <li>• <b>Respect:</b> People treat each other professionally.</li> <li>• <b>Role Clarity:</b> Council governs; staff administer.</li> </ul> <p>When these principles are followed, residents benefit from stable, reliable, and fair local government.</p>
10. Your Voice Shapes Your Community	<p>Democracy is strongest when residents get involved. You can:</p> <ul style="list-style-type: none"> <li>• Contact your Councillor.</li> <li>• Attend meetings or watch live streams.</li> <li>• Participate in public consultations including budget discussions.</li> <li>• Report service issues through official channels.</li> <li>• Volunteer on committees.</li> <li>• Vote in municipal elections.</li> </ul> <p>Your municipality works best when you stay informed and engage respectfully.</p>

## Who Does What in Local Government



### Council (Governance)

- Sets direction and policy
- Approves budgets
- Passes bylaws
- Represents the community



### CAO (Administration Leader)

- Top staff leader
- Reports to Council
- Oversees and directs all municipal staff
- Provides impartial advice
- Implements Council decisions
- Ensures law and policies are followed



### Staff (Operations)

- Runs day-to-day services
- Maintain roads, water, parks
- Review permits and inspections
- Manage recreation programs
- Provide technical expertise



### The Public (Community Voice)

- Attend meetings
- Participate in consultations
- Report issues
- Vote in elections
- Provide feedback

Municipal staff report to the CAO, who is responsible for overseeing and directing all administrative operations.

## Who to Contact for What

Knowing who handles what at your municipality can save frustration and ensure your concern reaches the right person the first time. Municipal departments are responsible for a range of services, while councillors, staff, and oversight bodies each play distinct roles. This section provides a simple guide to help you quickly identify where to go—whether you're reporting a pothole, asking about bylaws, seeking information on elections, or raising a governance concern.

**Quick Tip for Residents:** Use the municipality's official reporting portal whenever possible. It creates a record, directs your concern to the appropriate department, and helps ensure timely follow-up.

If your concern is about...	Contact	Why
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**Service Issues & Day-to-Day Operations**

Road conditions, potholes, snow removal	Service Request Portal / 311 / Municipal Operations	These teams are responsible for maintaining roads and dispatching crews.
Water interruptions, drainage, sewer issues	Service Request Portal, 311 / Water & Wastewater Services	Technical staff diagnose and repair infrastructure issues.
Garbage, recycling, compost, waste collection	Service Request Portal / 311 / Solid Waste Services	Staff manage collection schedules and service complaints.
Property standards or bylaw enforcement	Service Request Portal / Bylaw Enforcement / Compliance Officers	These officers investigate and enforce municipal bylaws.

**Community Issues & Policy Matters**

Municipal policies, bylaws, budgets, priorities	Your Councillor	Councillors set policy and represent community interests.
New ideas or neighbourhood concerns	Your Councillor	Councillors bring community perspectives forward to Council.

**Governance, Meetings & Elections**

Council meeting procedures	Municipal Clerk / Legislative Services	They ensure meetings follow legal and procedural rules.
Agendas, minutes, open or closed meetings	Municipal Clerk	The Clerk administers all official Council records and processes.
Municipal elections, voting, voter information	Municipal Clerk / Elections Office	They oversee elections and voter requirements in some Provinces/Territories.

If your concern is about...	Contact	Why
<b>Ethics, Conduct &amp; Accountability</b>		
Suspected conflict of interest	Integrity Commissioner (where applicable) or Clerk/CAO's Office	Not all municipalities have an Integrity Commissioner; staff can advise on proper processes under local legislation.
Code of Conduct concerns	Integrity Commissioner / Ombudsman (where applicable) or Clerk/CAO's Office	Where oversight officers do not exist, staff can guide residents to the appropriate complaint process.
General governance or procedural concerns	Municipal Clerk	The Clerk is responsible for governance processes, bylaws, and meeting rules.
<b>Planning, Development &amp; Building</b>		
Zoning, development, land use	Planning Services	Planning decisions are regulated and technical.
Building permits or inspections	Building Services / Development Services	Staff ensure construction meets safety and legal standards.
<b>Finance &amp; Taxes</b>		
Property taxes or billing	Finance Services	They manage tax rates, billing, and payments.
Budget questions	Finance Services	Staff explain financial plans, impacts, and timelines.
<b>Emergencies</b>		
Life-threatening emergencies	9-1-1	Immediate response for police, fire, or medical emergencies.
Municipal emergency alerts or infrastructure failures	Municipal Emergency Line / Official Alerts	The municipality coordinates urgent infrastructure and public safety responses.

• *Department names and service structures vary by municipality. This guide uses common, general terms.*

#### **Quick Tip for Residents:**

If your concern is about a service (roads, water, garbage, or snow clearing), municipal staff handle it – not your Councillor. Councillors can raise issues but cannot assign work or direct staff.

# How to Engage Respectfully With Your Municipality

Local government works best when residents, elected officials, and municipal staff treat each other with respect. Every interaction, whether in person, online, or at Council – helps shape the tone of civic life. These principles support constructive dialogue, fair processes, and a healthier community for everyone.

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## Start with Respect – Online and In Person

Municipal staff and elected officials are people who care about their community. Using courteous language, even when frustrated, helps ensure your concern receives a fair and timely response.

Respectful communication also protects staff from harassment and supports a safe workplace - a legal requirement for every municipality.

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## Go Through Official Channels

Service requests must be tracked and responded to through proper systems, such as 311, service portals, or departmental contacts. This ensures: your issue goes to the right team, it is logged and monitored, and decisions remain fair and consistent for everyone.

**Councillors cannot direct staff and should not bypass official processes.**

If information cannot be shared informally, residents may choose to use their Province or Territory's access-to-information process, outlined later in this guide.

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## Ask Questions Constructively

Municipal processes are guided by legislation, safety standards, budgets, and long-term plans.

Instead of assumptions or accusations, try:

- "Can you help me understand why...?"
- "What is the process for...?"
- "Who is the best contact for this issue?"

Constructive questions allow staff to give accurate, complete answers.

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## Why Municipalities Can't Fix Everything

Municipalities play an important role in delivering local services, but they cannot fix every issue. Some matters, such as policing, property assessment, labour relations, or laws set by provincial or federal governments, are outside municipal authority.

Understanding these limits helps reduce frustration and ensures concerns are directed to the level of government best positioned to address them.

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## Share Information Responsibly Online

Digital platforms spread information quickly, but not always accurately. Before posting or sharing, verify sources, avoid speculation, be mindful of tone, and remember that staff cannot comment on human resources, legal, or privacy-protected matters. Digital civility helps keep municipal channels safe and productive for all users.

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**Recognize That Staff Must Follow Laws, Policies & Timelines**

Many processes – permits, planning, snow clearing, and budgeting follow steps required by provincial legislation, technical standards, or safety rules. These timelines ensure fairness, transparency, and accountability, even when they take longer than expected.

**Focus on Issues, Not Individuals**

Concerns about decisions, services, or bylaws are valid, but personal attacks, harassment, or targeting individuals undermine respectful dialogue and violate codes of conduct.

**Participate in Ways That Strengthen, Not Strain, Local Democracy**

Healthy municipalities rely on community involvement that is informed, respectful, open-minded and solutions focused. Attend meetings, ask questions, share feedback, and vote – these actions strengthen the system for everyone.

**Assume Good Intent – Most Municipal Work Happens Behind the Scenes**

Staff often need time to research, coordinate across departments, or ensure accuracy before responding. Patience allows municipalities to provide correct information rather than rushed or incomplete answers.

**Remember: We're All Working Toward the Same Goal**

Residents, staff, and Councillors all want a safe, well-run, thriving community. Respectful engagement creates a foundation of trust and collaboration – the heart of strong local democracy.

**Quick Tip for Residents:** Online comments and emails are permanent records. Before posting, re-read your message to ensure it reflects the tone you intend.



## Case Study: How Respectful Engagement Improved a Neighbourhood Project

When a neighbourhood in a mid-sized Canadian municipality raised concerns about speeding near a school, several residents contacted their Councillor, who directed them to the proper reporting channel for traffic calming requests.

Municipal staff completed traffic counts, reviewed safety data, and presented options based on engineering standards. At a public meeting, residents, staff, and the Councillor discussed the findings respectfully and explored solutions together.

As a result, Council approved:

- new signage
- refreshed crosswalk markings
- a raised intersection at the school
- a resident education campaign
- a follow-up evaluation after implementation

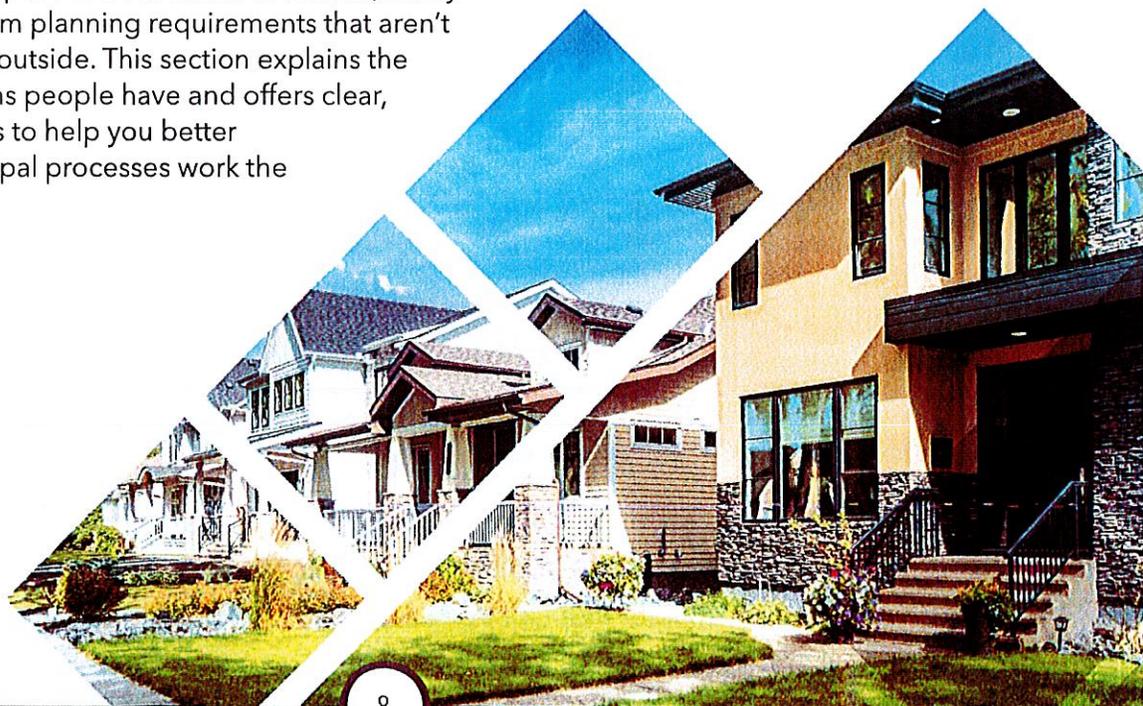
Residents appreciated the transparent process, staff expertise, and the Councillor's role in representing community priorities while respecting municipal procedures.

### Why This Matters:

Because everyone worked through the proper channels and engaged constructively, the neighbourhood achieved meaningful safety improvements that were supported by evidence, aligned with municipal policies, and approved legally by Council.

## Common Questions Residents Ask

Many questions that residents ask—about snow clearing, taxes, development, or Council processes—are completely understandable. Municipalities work within strict laws, safety standards, and long-term planning requirements that aren't always visible from the outside. This section explains the most common questions people have and offers clear, plain-language answers to help you better understand why municipal processes work the way they do.



## Roads, Snow, Traffic & Day-to-Day Services

Why does snow clearing take so long?

Snow operations follow a priority system based on safety, traffic volume, emergency access, and available resources. Many municipalities also have defined service standards or snow control plans that set out priorities and response timelines. In some communities, these plans may be informal or still evolving, which can affect timing and prioritization.

**Quick Tip for Residents: If it looks like your street was missed, check municipal updates or service notices first. Snow and road crews often work in cycles, and your area may still be in the queue based on priority and service standards.**

Why can't the municipality fix every road right away?

Road repair timelines depend on budget, safety priorities, underground infrastructure work, and contractor or staff availability. In many areas, limited contractors, tight budgets, and long distances can also affect how quickly repairs can be completed.

Why does garbage or recycling sometimes get missed?

Weather, equipment issues, blocked bins, or contamination can delay collection. Missed routes are prioritized next day.

**Quick Tip for Residents: If garbage or recycling is missed, report it through the official system before contacting your Councillor – it ensures the crew is notified immediately.**

Why can't the municipality stop speeding in my neighbourhood?

Speed enforcement is the responsibility of police. Traffic calming measures must be supported by engineering studies and meet strict safety standards, and public education is an important part of the process.

Why can't the municipality put a stop sign where I want one?

Stop signs are installed based on engineering warrants. Improper placement can make intersections less safe.

Why can't the municipality stop construction noise?

Construction is regulated by bylaw. Work that follows permitted hours cannot be legally stopped.

## Taxes, Assessments & Staffing

Why can't the municipality just lower taxes?

Municipalities must balance their budgets each year to fund essential services and infrastructure. Taxes tend to rise due to inflation, community growth, aging assets, and required service standards.

Why is my property assessment higher/lower than my neighbour's?

Provincial assessments are determined through a legislated process by a provincial or municipal assessment authority, depending on the jurisdiction. Municipalities apply a tax rate but do not set individual property values.

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**Why can't the municipality just hire more staff?**

Hiring staff increases ongoing costs and must be approved through the annual municipal budget, balancing service needs with available funding.

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**Why is the municipality spending money on "nice-to-have" projects instead of lowering taxes?**

What some residents view as "nice-to-have" projects are often debated community priorities. Some are funded by grants, development charges, or legally restricted reserves that cannot be used to reduce property taxes. Council reviews and debates these priorities each year through the public budget process.

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### **Development, Permits & Growth**

**Why do developments take so long to approve?**

Planning requires engineering, environmental, legal, safety, and public consultation reviews that are mandated by law.

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**Why does my permit take so long to process?**

Permits must be checked against zoning, building codes, engineering standards, and provincial regulations.

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**Why can't the municipality stop development in my area?**

If a proposal meets zoning and provincial planning rules, municipalities may be legally required to approve it.

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**Why does it feel like the municipality moves slowly?**

Municipalities must follow legislation, safety standards, and long-term planning requirements.

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### **Governance, Roles & Decision-Making**

**Why can't Councillors direct staff to fix my issue?**

Councillors do not manage staff. Service requests must go through official channels for fairness and tracking.

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**Why can't Council respond to me immediately?**

Councillors receive high volumes of correspondence and cannot interfere with operational decisions.

Council members, who are often part-time, and municipal staff receive a high volume of emails, calls, and service requests. While they do their best to respond as quickly as possible, many questions require research, coordination between departments, or consultation with legislation or policies. Patience and understanding allow staff to provide accurate, complete information, and ensures every resident receives a fair and informed response. Respecting time and process helps municipalities work more efficiently and improves the quality of service for everyone.

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**Why does Council meet privately sometimes?**

Closed sessions are required by law for personnel, legal, and privacy-protected matters.

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## Communications, Social Media & Privacy

**Why doesn't the municipality respond quickly on social media?**

Municipalities must verify information before responding and ensure compliance with legal and privacy requirements. Not every community has full-time staff available to monitor social media, and responses must be accurate and professional, which can take time.

**Why are comments sometimes disabled on municipal social media?**

Municipalities often limit or disable comments to reduce harassment, misinformation, and defamatory content. Social media platforms do not always provide effective moderation tools, and municipalities are legally responsible for content that remains on their official pages, even when posted by the public.

**What does "Digital Civility" mean, and why does it matter?**

Digital Civility means engaging online in a respectful, factual, and constructive way. Online platforms can amplify misinformation and misunderstandings when context is lost or emotions run high. When dialogue remains courteous, staff can respond more efficiently and municipal communication channels remain safe, accessible, and welcoming.

**Why can't the municipality comment on human resource or personnel issues?**

Employee matters are protected by privacy laws and cannot be discussed publicly.

## New to the Community? What to Know in Your First 30 Days

Moving to a new community can feel overwhelming. Municipalities provide many essential services and knowing where to find information helps new residents settle in quickly. Below are common things new residents often look for and where to find them.

**Note:** Some services are provided directly by municipalities, while others may be delivered by provincial, regional, or shared service organizations. Your municipal website is usually the best starting point.

Topics	What You Need	Where to Find it
Setting Up Services	Water, wastewater, or utility billing	Visit the municipal website under Utilities, Water & Sewer, or Online Services. Many municipalities offer online setup or list phone numbers for billing.
Waste & Recycling	Waste, recycling, and compost schedules	Look for Garbage & Recycling, Waste Management, or Collection Calendar pages. Some communities also offer mobile apps or email reminders.

Topics	What You Need	Where to Find it
Seasonal & Parking Rules	Snow-clearing expectations and winter parking restrictions	Usually found under Public Works, Roads & Streets, or Winter Operations.
Pets & Licensing	Pet licensing requirements	Search for Animal Services, Pets, or Bylaw Services on your municipal website.
Recreation & Community Life	Registration for recreation programs	Check Recreation, Parks & Leisure, or Activity Registration portals.
	Getting a library card	Visit your local library's website or drop by a branch with ID.
Local Rules & Expectations	Parks, trails, and community centres	Listed under Parks & Recreation, often with interactive maps.
	Noise bylaws, outdoor fire rules, parking regulations	See the Bylaws or Community Standards section of the municipal site.
Schools	School locations and registration	Visit your local school board's website (schools are not managed by municipalities). Look for Find My School, Registration, or Schools Directory.
Reporting Issues	Report potholes, water concerns, streetlights, or service issues	Use 311 (where available), municipal apps, Report an Issue, or the online service request portal.
Staying Safe & Informed	Emergency alerts	Sign up under Emergency Management, Alerts, or Public Safety.
Transit	Bus passes and schedules	Visit the local Transit or Public Transportation page for fares, passes, routes, and schedules.
Other Community Services	Public health, community housing, long-term care, social services, paramedic services, senior services	These services may be provided by municipalities, regional authorities, or provincial government. Start with your municipal website or contact the municipal office for guidance.

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